Raborn for C.I.A.

The U.S. came rather late, compared to other nations, to official Government intelligence operations and it has neither a long tradition nor a large reserve of trained personnel in the field. One consequence has been that, of the four men who have headed the Central Intelligence Agency since it was set up in 1947 in its present form—Rear Adm. Roscoe H. Hillenkoetter, Lieut. Gen. Walter Bedell Smith, Allen W. Dulles and John A. Mc-Cone—only Mr. Dulles had had any lengthy experience in intelligence work before taking on the job.

Last week the organization got another "outsider" as director. To replace Mr. McCone, who has headed the C.I.A. since 1961 but has wanted for some time to return to private life, President Johnson named retired Vice Adm. William F. Raborn, a big, jovial man with considerable administrative experience.

As head of the Navy's Special Projects Office, Admiral Raborn supervised the development of the Polaris missile. Since his retirement from the Navy in 1963, he has been vice president in charge of management of the Aerojet-General Corporation in California. A team man, the Admiral once said: "I'm not the kind of a man who when he puts his pants on thinks the whole world is dressed."

In his new job, Admiral Raborn will supervise a staff whose activities cover the whole world. The C.I.A.'s principal job is to gather intelligence information, but it has also been involved in a variety of other efforts, ranging from undercover political activity to the training of guerrilla troops in Vietnam. Most of its work is secret and this fact usually keeps the C.I.A. clear of public controversy. One notable exception was the furor over what was believed to have been a C.I.A. miscalculation of the degree of popular support in Cuba for the Bay of Pigs invasion attempt.

Despite Admiral Raborn's acknowledged abilities some criticism of his appointment was voiced on grounds that an effort should have been made to find someone already familiar with the work of the C.I.A. The feeling was that for some time after taking on his new job, Admiral Raborn would have to lean heavily on his deputies at C.I.A.

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